'notional' land rent from owners. [See leaflet in this series Homestead Allowance].

The principle of taxing 'economic rent' applies not just to *terra firma* but also to many other forms of 'Land' as an economic factor distinct from Labour and Capital. Examples are aircraft landing slots, electromagnetic wavebands, road pricing, and carbon and nitrogen 'sinks'.

The 2006 tax policy paper *Fairer Simpler Greener* indicated Lib Dems support taxing all these in principle. However more research is needed on most of them before a fair and efficient system could be implemented.

In 2018 Conference backed the ALTER motion for Commercial Landowner Levy (CLL), which fleshes out the longstanding pledge to reform Business Rates. The following year, a motion submitted to take forward similar policy for domestic property tax reform never passed Federal Conference or Policy Committees.

So ALTER now backs the 'half way house' policy of the crossparty Fairer Share Campaign's "Proportional Property Tax". This is led by Lib Dem Andrew Dixon. It isn't LVT but would replace Council Tax, Stamp Duty Land Tax and 'bedroom tax' and is much fairer: the only region where most owner occupiers would pay more is London.

Official policy supports progress on Council Tax through research by a Lib Dem led government to develop **how** to implement LVT on domestic land but there remains reluctance to actually do anything radical for fear of upsetting older owner-occupier voters.

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LIBERAL DEMOCRAT POLICY ON LAND VALUE TAX<sup>1</sup>

Most political commentators are unaware that the Liberal Democrat Party supports Land Value Taxation (LVT). Consequently few voters know this – nor



do many of the Party's own activists.

ALTER fought a 'rearguard' action on LVT until 2005, defending a very limited and grudging formal policy position, which explicitly said that we only support Site Value Rating (SVR - see leaflet '*LVT*-*Local or National*?') as the replacement for Business Rates, to be levied by local councils on the value of "all land not used for housing or agriculture".

Following the work of the Party's Tax Commission (2005-2007), this particular policy was firmed up. One of nine headline points in the 2007 tax policy

<sup>&</sup>lt;sup>1</sup> This leaflet has not been approved by the Party Policy Unit.

## **ACTION FOR LAND TAXATION & ECONOMIC REFORM**

paper Reducing the Burden said we will "Return the Business Rate to local control, and place it on a Site Value basis within one Parliament." We call this 'stage 1'.

This is how the paper said it would happen:-

o An immediate post-election announcement, stopping all work on uniform business rate (UBR) and inviting local authorities to be SVR pilots;

o Initial site valuation in pilot areas, defining and mapping valuation zones nation-wide, provisionally;

o Gradual shift off UBR onto SVR (25% of revenue per year) in pilot areas, with revaluation - and evaluation of pilots - in year 3;

o Full implementation of SVR nation-wide (England & Wales only) in year 4;

o All urban areas valued for LVT within 5 years, all local authorities setting their own SVR rates by year 5;

o Equalisation system in place by year 4, agreed by local authorities, replacing the 'pooling' system of UBR. This is because some local authorities have a huge commercial land taxbase, others very small potential yield from a similar tax rate.

Conference approved the paper, in so doing also reaffirming "*a long-term commitment to a system of land value taxation for domestic properties*". So land valuation would proceed for the whole country – not just for commercial land – in due course. The entire cost of introducing the new system would be borne by central government, not local authorities. However the policy paper did not specify whether this 'system' was intended for national or local taxation.

Pilot local authorities would be allowed to keep any revenue, additional to budgeted, that the shift generated – and indemnified against any lost revenue.

## **ACTION FOR LAND TAXATION & ECONOMIC REFORM**

1. **When is land 'commercial'**? In 'stage 1', how would we treat mixed-use developments including commercially owned, residential accommodation?

2. **Is a site under development for housing but not fully occupied 'commercial' or 'housing' land?** ALTER would say that it is only 'used' for housing when it is being occupied by someone as their principle residence. Large sites would be valued annually, by phase of construction.

3. **Should second homes – and empty homes – be liable for SVR**? Several statements by Party spokespersons have implied they would be treated as 'commercial'. Arguably they are not used for housing (i.e. principle residence) as defined above.

4. **Would there be different tax rates for different land use classes?** ALTER strongly believes that every category of land use and landowner should be taxed at the same rate. The valuation takes care of 'ability to pay': permitted use sets site value.

5. **How would the tax be collected**? For UBR replaced by SVR, "return to local control" implies abolition of a central national pool. Whitehall's role in SVR would be as 'referee', not account manager: supervising an equalisation system that local authorities themselves 'own'. Local authorities would continue to do the billing, collecting and enforcing of the system locally, although now the **owner** (not occupier) of sites would be billed.

6. **How would SVR fit with a Local Income Tax**? ALTER is strongly opposed to abolition of Council Tax without <u>at the same</u> <u>time</u> introducing a national **domestic** land value tax. The Party is unclear about how – or even whether – to scrap Council Tax in favour of local income tax<sup>2</sup>. ALTER would like to see this problem resolved by using the income tax system to collect

This 'two-stage' policy poses some questions, which ALTER has attempted to answer. Here are some:-

<sup>&</sup>lt;sup>2</sup> Local income tax was policy in 2005 but by 2010 the manifesto only committed to 'pilots' and since then it seems to have been quietly dropped..